

MINUTES
Oneida County Board of Supervisors
Tuesday, October 17th, 2023 – 9:30 a.m.
County Board Meeting Room - 2nd Floor Oneida County Courthouse

CALL TO ORDER.

Chairman Holewinski called the meeting to order at 9:30 a.m. in the County Board Meeting Room of the Oneida County Courthouse. There was a brief moment of silence for our troops, law enforcement officers, and emergency responders followed by the prayer/invocation and Pledge of Allegiance.

Members Present: Ted Cushing, Collette Sorgel, Debbie Condado, Chris Schultz, Robb Jensen, Tom Kelly, Billy Fried, Jim Winkler, Mike Timmons, Linnaea Newman, Russ Fisher, Scott Holewinski, Anthony Rio, Mike Roach, Steven Schreier, Connor Showalter, Greg Oettinger Bob Almekinder, Robert Briggs and Diana Harris.

Members Present: 20

Absent: Ryden

Newman entered at 9:33 a.m.

ANNOUNCEMENTS BY CHAIR, CORRESPONDENCE AND COMMUNICATIONS.

- Please use a microphone when speaking.

ACCEPT THE MINUTES OF THE SEPTEMBER 26, 2023 MEETING:

Motion/Second: Cushing/Showalter to accept the minutes of the September 26, 2023 meeting. All "Aye", Motion carried.

REPORTS/PRESENTATIONS:

- Human Service Structure Report – Social Services Director Mary Rideout gave an update on the restructuring process for the Human Service Center. Rideout stated that there is a meeting scheduled with the Executive Director of the Human Service Center on October 23rd. Consulting firms have been researched and a draft proposal is currently being reviewed by Corporation Counsel. Rideout stated that there will be a funding request for a consultant in the future with the cost being shared by all three counties involved.
- Strengths Weaknesses Opportunities and Threats (SWOT) Analysis Report – Allyson Brunette presented the results of the SWOT Analysis, a copy is held in the Oneida County Clerk's Office. Brunette stated that interviews and workshops were facilitated. Brunette noted that their role is to give options, not push a specific result. Brunette explained the three models, County Executive, County Coordinator, and County Administrator. Brunette explained that currently, Oneida County has a County Coordinator. Brunette went over the differences between the three models. Jensen noted that we need to decide what structural setup the County wants to go with.

PUBLIC COMMENT (time limit of three minutes):

- Sign the attendance form at the podium.

Gary Luedke of Nokomis spoke on Resolution # 91 – 2023 regarding campgrounds. Luedke stated he had concerns regarding fires, safety, impact on lakes and wildlife, and parking. Gary Waters of Nokomis stated that the moratorium will give the towns time to change their general zoning.

OTHER: Discussion and recommendation on which Administrative Structure to use in Oneida County and refer the recommendation to the County Board Chair or an existing committee. Holewinski stated that the supervisors should take the time to look over the analysis. Holewinski stated that we need a better system than what we currently have. Holewinski stated that setting this for the November County Board Meeting will give everyone time to review the analysis.

Motion/Second: Kelly/Winkler to postpone the SWOT discussion to the November County Board meeting.

Roll Call Vote: 20 Aye; 1 Absent, Ryden

Motion: Adopted

CONSENT AGENDA:

Resolution # 86 – 2023: Offered by the Supervisors of the Conservation and UW-Extension Education Committee to apply for a WDNR Clean Boats, Clean Waters Grant.

Resolution to apply for a WDNR Clean Boats, Clean Waters Grant

Resolution approved for presentation to the Oneida County Board by the Supervisors of the Conservation and UW-Extension Education Committee.

WHEREAS, Oneida County has over 1100 lakes, rivers, and streams, and contains one of the highest concentrations of natural lakes in the world; and

WHEREAS, the quality of these waters is being threatened by aquatic invasive species; and

WHEREAS, Oneida County recognizes the importance of the quality of our waters to its citizens and local economies; and

WHEREAS, education is one of the keys to increasing public awareness as to the adverse impacts of aquatic invasive species on the quality of our waters and our local economies; and

WHEREAS, Oneida County recognizes the need for a workable plan that will prevent the introduction of aquatic invasive species into new waters, and control, reduce, or eliminate aquatic invasive species already present in some bodies of water; and

WHEREAS, the Oneida County Land & Water Conservation Department (LWCD) will continue to increase public awareness of the aquatic invasive species problem by implementing planning and prevention activities to prevent the introduction and spread of aquatic invasive species; and

WHEREAS, 75% of the cost of such planning and prevention activities may be paid by a grant from the Wisconsin Department of Natural Resources (DNR); and

WHEREAS, the LWCD must apply to the DNR for the purpose of a "Clean Boats Clean Waters" grant.

NOW, THEREFORE, BE IT RESOLVED, that the LWCD will meet the financial obligations necessary to fully and satisfactorily complete the project and hereby authorizes and empowers the County Conservationist to submit the following documents to the DNR for financial assistance that may be available: sign and submit a grant application, enter into a grant agreement with the DNR, submit quarterly and/or final reports to the DNR to satisfy the grant agreement as appropriate, submit reimbursement request(s) to the DNR no later than the date specified in the grant agreement, and sign and submit necessary supporting documentation.

BE IT FURTHER RESOLVED, that the County Conservationist shall sign the grant application and any grant contracts as Oneida County's designated agent.

BE IT FURTHER RESOLVED, that the LWCD will comply with all local, state, and federal regulations and ordinances relating to this project and grant agreement.

Approved by the Conservation and UW-Extension Education Committee this 11th day of September, 2023.

Offered and passage moved by: Jim Winkler, Robb Jensen, Tommy Ryden, Collette Sorgel, John Engel

Resolution # 87 – 2023: Offered by the Supervisors of the Conservation and UW-Extension Education Committee to apply for a WDNR Healthy Lakes & Rivers Grant.

Resolution to apply for a WDNR Healthy Lakes & Rivers Grant.

Resolution approved for presentation to the Oneida County Board by the Supervisors of the Conservation and UW-Extension Education Committee.

Resolved by the Board of Supervisors of Oneida County, Wisconsin:

WHEREAS, Oneida County has over 1100 lakes, rivers, and streams, and contains one of the highest concentrations of natural lakes in the world; and

WHEREAS, Oneida County recognizes the importance of the quality of our water resources to its citizens and local economies, and

WHEREAS, Oneida County recognizes the need for a workable plan that will protect and enhance wetlands and surface water quality, and

WHEREAS, the Oneida County Land & Water Conservation Department (LWCD) will implement activities under priority Goal #1- Protect & enhance wetlands and surface water quality and Objective A3- Provide technical and financial (cost share) assistance to riparian landowners from the Land and Water Resource Management Plan, and

WHEREAS, funds are available from the WDNR's "Healthy Lakes & Rivers" grant program that would allocate monies for Oneida County to manage in the form of grant reimbursements for riparian landowner's costs of implementing runoff, erosion, and habitat best practices, and

WHEREAS, LWCD must apply for a grant through the WDNR "Healthy Lakes & Rivers" grant program to receive funding.

NOW, THEREFORE, BE IT RESOLVED, that LWCD is authorized to apply for 75% funding assistance (25%

match to be provided by landowner) for such programming under the Healthy Lakes & Rivers grant program from the WDNR.

BE IT FURTHER RESOLVED, that the Oneida County Board of Supervisors hereby authorizes the County Conservationist, to submit an application for a WDNR grant not to exceed \$1,000 in grant funds per individual Healthy Lakes project, to sign documents and take the necessary action to undertake, direct, and complete the approved Healthy Lakes grant, and submit reimbursement claims along with necessary supporting documentation within six months of project date completion.

BE IT FURTHER RESOLVED, that if funding is not secured from the WDNR, the project(s) will not occur.

**Approved by the Conservation and UW-EX Education Committee this 11th day of September, 2023.
Offered and passage moved by:** Jim Winkler, Robb Jensen, Tommy Ryden, Collette Sorgel, John Engel

Resolution # 88 – 2023: Offered by the Supervisors of the Conservation and UW-Extension Education Committee to apply for a WDNR Surface Water County Lake Grant.

Resolution to apply for a WDNR Surface Water County Lake Grant.

Resolution approved for presentation to the Oneida County Board by the Supervisors of the Conservation and UW-Extension Education Committee.

WHEREAS, Oneida County has over 1,100 lakes, rivers, and streams, and contains one of the highest concentrations of natural lakes in the world, and

WHEREAS, Oneida County recognizes the importance of the quality of our waters to its citizens and local economies, and

WHEREAS, Oneida County also recognizes the need for a workable plan that will protect our healthy watersheds and high quality waters, and

WHEREAS, the Oneida County Land & Water Conservation Department (LWCD) will focus on those objectives and activities in the Land and Water Resource Management Plan which would further protect healthy watersheds and high quality waters, and

WHEREAS, Oneida County Land & Water Conservation Department (LWCD) will hire a ‘Lakes Protection’ LTE, to accomplish the above objectives and activities, and

WHEREAS, 67 percent of the cost of accomplishing additional goals and activities in the Land and Water Resource Management Plan will be paid by a grant from the Wisconsin Department of Natural Resources (WDNR), and

WHEREAS, LWCD must apply for a grant through the “WDNR Surface Water Grant Program” to receive funding.

NOW, THEREFORE, BE IT RESOLVED, that LWCD is authorized to apply for 67 percent funding assistance for such activities under the “Surface Water Grant Program” from the WDNR.

BE IT FURTHER RESOLVED, that the Oneida County Board of Supervisors hereby authorizes the County Conservationist, to submit an application for a two-year grant to the WDNR not to exceed \$50,000.00 in grant funds for a Shoreland Protection position, to sign documents and take the necessary action to undertake, direct, and complete the approved Surface Water County Lake Grant, and submit reimbursement claims along with necessary supporting documentation within six months of project date completion.

BE IT FURTHER RESOLVED, that LWCD is authorized to meet the County’s 33 percent share of the financial obligations of this Surface Water County Lake Grant, through the assignment of LWCD personnel to work on and complete the project, including timely publication of the results.

BE IT FURTHER RESOLVED, that if funding is not secured from the WDNR, the LTE position will not exist.

Approved by the Conservation and UW-Extension Education Committee this 11th day of September, 2023.

Offered and passage moved by: Jim Winkler, Robb Jensen, Tommy Ryden, Collette Sorgel, John Engel

Resolution # 89 – 2023: Offered by the Supervisors of the Conservation and UW-Extension Education Committee to apply for a WDNR Lake Monitoring and Protection Network Grant.

Resolution to apply for a WDNR Lake Monitoring and Protection Network Grant.

Resolution approved for presentation to the Oneida County Board by the Supervisors of the Conservation and UW-Extension Education Committee.

WHEREAS, Oneida County has over 1,100 lakes, rivers, and streams, and contains one of the highest

concentrations of natural lakes in the world; and

WHEREAS, the quality of these waters is being threatened by aquatic invasive species; and

WHEREAS, Oneida County recognizes the importance of the quality of our waters to its citizens and local economies; and

WHEREAS, education is one of the keys to increasing public awareness as to the adverse impacts of aquatic invasive species on the quality of our waters and our local economies; and

WHEREAS, Oneida County recognizes the need for a workable plan that will prevent the introduction of aquatic invasive species into new waters, and control, reduce, or eliminate aquatic invasive species already present in some bodies of water; and

WHEREAS, the Oneida County Land & Water Conservation Department (LWCD) will continue to increase public awareness of the aquatic invasive species problem by implementing planning and prevention activities to control and prevent the spread of aquatic invasive species; and

WHEREAS, 100% of the cost of such planning and prevention activities may be paid by a grant from the Wisconsin Department of Natural Resources (DNR); and

WHEREAS, the LWCD must apply to the DNR for the purpose of a "Lake Monitoring & Protection Network" grant.

NOW, THEREFORE, BE IT RESOLVED, that the LWCD will meet the financial obligations necessary to fully and satisfactorily complete the project and hereby authorizes and empowers the County Conservationist to submit the following documents to the DNR for financial assistance that may be available: sign and submit a grant application, enter into a grant agreement with the DNR, submit quarterly and/or final reports to the DNR to satisfy the grant agreement as appropriate, submit reimbursement request(s) to the DNR no later than the date specified in the grant agreement, and sign and submit necessary supporting documentation.

BE IT FURTHER RESOLVED, that the County Conservationist shall sign the grant application and any grant contracts as Oneida County's designated agent.

BE IT FURTHER RESOLVED, that the LWCD will comply with all local, state, and federal regulations and ordinances relating to this project and grant agreement.

Approved by the Conservation and UW-Extension Education Committee this 11th day of September, 2023.

Offered and passage moved by: Jim Winkler, Robb Jensen, Tommy Ryden, Collette Sorgel, John Engel

Resolution # 90 – 2023/Ordinance Amendment # 08 – 2023: Offered by the Supervisors of the Public Works Committee to amend the General Code of Oneida County Section 7.095 All Terrain/Utility Vehicle Trails and Routes on County Highways and Bridge Crossings.

Ordinance Amendment to open certain County Highways to ATV/UTV use.

Ordinance Amendment offered by Public Works Committee.

WHEREAS, Oneida County has many roads open to ATV's; and

WHEREAS, the Public Works has received multiple requests to open County Highways to ATV/UTV use, and

WHEREAS, the Public Works committee has reviewed these request and approved them; and

WHEREAS, Oneida County needs to update the County Code in order to effectuate the changes.

NOW, THEREFORE, THE ONEIDA COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS:

Section 1. Any existing ordinances, codes, resolutions, or portions thereof in conflict with this ordinance shall be and hereby are repealed as far as any conflict exists.

Section 2. This ordinance shall take effect the day after passage and publication as required by law.

Section 3. If any claims, provisions or portions of this ordinance are adjudged unconstitutional or invalid by a court of competent jurisdiction, the remainder of this ordinance shall not be affected thereby.

Section 4. Section 7.095 of the General Code of Oneida County, Wisconsin, is amended as follows [additions noted by underline, deletions noted by strikethrough]:

7.095 ALL TERRAIN/UTILITY VEHICLE TRAILS AND ROUTES ON COUNTY HIGHWAYS AND BRIDGE CROSSINGS. (Rn. #80-2011, Am. #51-2015)

ATV'S are allowed to be operated on County Trunk Highways as designated by the Highway Commissioner and Highway Committee. The trails and routes that are to be on County Trunk Highways shall be reviewed and approved according to the "Oneida County Highway Committee Policy for ATV Routes and Trails", or any successor policy adopted by the Highway Committee. The following County Highways are open to ATV/UTV

- use:
- CTH A) Open entire length.
 - CTH B) Open entire length.
 - CTH C) Open from Chippewa Drive (STH 17) to 1900 CTH C at the East Stella Town Line, Closed from 1900 CTH C to US 45.
 - CTH D) Open from Highway 17 to Rainbow Road in the Town of Lake Tomahawk. Open from US 51 to Rainbow Road North Bluebird Road in the Town of Lake Tomahawk. Closed from Rainbow Road westerly to STH 47. Closed from North Bluebird Road easterly to STH 47.
 - CTH E) Open entire length.
 - CTH G) Open entire length.
 - CTH H) Open entire length.
 - CTH J) Open from STH 70 to STH 47 in the Town of Woodruff. Closed from STH 47 to US 51.
 - CTH K) Open entire length.
 - CTH L) Open entire length.
 - CTH M) Open from Highway "B" to Forest County line.
 - CTH N) Open entire length.
 - CTH O) Open entire length.
 - CTH P) Open from Chippewa Drive (STH 17) to East Lake George Road, Closed from East Lake George Road to USH 8.
 - CTH Q) Open entire length.
 - CTH W) Open entire length.
 - CTH Y) Open entire length.
 - CTH Z) Open entire length.

West Kemp Street) Open from the east entrance of the frontage road of 667 West Kemp Street to the Kemp Street Bridge and from the Kemp Street Bridge to the west entrance of 668 West Kemp Street
 Pursuant to Wisconsin Statute s. 23.33(11)(am)3 ATV's & UTV's shall be allowed to cross the bridge- following bridges in Oneida County:

1. Bridge over Crystal Lake on State Highway 45 [Connecting Oneida County parcels TL 586-2 & TL 586-3], Town of Three Lakes, and Federal ID number C-43-08-98.
2. Bridge over Deer/Big Stone Lake [a.k.a Eagle River Bridge] on State Highway 32, Town of Three Lakes, and Federal ID number B-43-031.

ATV operators crossing any bridge listed in this Ordinance section shall comply with the following conditions:

- a. Cross the bridge in the most direct manner practicable and at a place where no obstruction prevents a quick and safe crossing.
- b. Stay as far to the right of the roadway or shoulder as practicable.
- c. Stop the vehicle prior to the crossing.
- d. Yield the right-of-way to other vehicles, pedestrians, and electric personal assistive mobility devices using the roadway or shoulder.
- e. Exit the highway as quickly and safely as practicable after crossing the bridge.

Approved by the Public Works Committee this 5th day of October, 2023.

Offered and passage moved by: Ted Cushing, Mike Roach, Billy Fried, Bob Almekinder, Mike Timmons

- Appointments to Committees, Commissions and other Organizations:
 - Appoint Dr. Khristyne Lindgren to the Board of Health for a 3-year term to expire in November 2026.

Motion/Second: Roach/Cushing to approve the consent agenda as presented.

Roll Call Vote: 20 Aye; 1 Absent, Ryden

Motion: Adopted

CONSIDERATION OF RESOLUTIONS & ORDINANCES:

Resolution # 91 – 2023/Ordinance Amendment # 07 – 2023: Offered by the Supervisors of the Planning and Development Committee to amend Chapter 9 of the Oneida County Zoning and Shoreland Protection Ordinance, Article 5, Section 9.53 Campgrounds and Recreational Vehicle Parks.

Resolution to adopt a temporary moratorium on campgrounds and recreational parks.

Ordinance Amendment offered by the Planning and Development Committee.

Resolved by the Board of Supervisors of Oneida County, Wisconsin:

WHEREAS, the Planning & Development Committee, having considered Ordinance Amendment #07-2023, which was filed August 14, 2023 (copy attached) to amend Section 9.53 of the Oneida County Zoning and Shoreland Protection Ordinance, and having given notice thereof as provided by law and having held a public hearing thereon September 20, 2023, pursuant to Section 59.69(5), Wisconsin Statutes, and having been informed of the facts pertinent to the changes which are as follows:

WHEREAS, the Towns of Little Rice and Nokomis have requested for Oneida County to impose a moratorium on campgrounds and recreational parks; and

WHEREAS, the Town of Nokomis has seen an influx of campground and recreational vehicle park conditional use permits; and

WHEREAS, a moratorium would allow the Planning and Development Committee to review Section 9.53 Campgrounds and Recreational Vehicle Park provisions as well as the zoning districts that allow campground and recreational vehicle parks; and

WHEREAS, the Planning and Development Committee held a public hearing and people spoke both in favor and in opposition of the proposed changes; and

WHEREAS, the Planning and Development Committee has carefully studied the proposed changes after listening to comments made at the public hearing and recommends approval.

NOW, THEREFORE, THE ONEIDA COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS:

Section 1. Any existing ordinances, codes, resolutions, or portions thereof in conflict with this ordinance shall be and hereby are repealed as far as any conflict exists.

Section 2. This ordinance shall take effect the day after passage and publication as required by law.

Section 3. If any claims, provisions or portions of this ordinance are adjudged unconstitutional or invalid by a court of competent jurisdiction, the remainder of this ordinance shall not be affected thereby.

Section 4. Chapter 9 of the General Code of Oneida County, Wisconsin, is amended as follows [additions noted by underline, deletions noted by strikethrough]:

Additions noted by underline; deletions noted by strikethrough

Section 9.53 remains the same except:

9.53 CAMPGROUNDS AND RECREATIONAL VEHICLE PARKS

I. Conditional Use Permits for Campgrounds and Recreational Vehicle Parks as defined in Article 10 of the Oneida County Zoning and Shoreland Protection Ordinance shall not be issued for a period of 180 days after the adoption and publication by the Oneida County Board of Supervisors. (Insert date of publication.)

The County Clerk shall, within seven (7) days after adoption of Ordinance Amendment #07-2023 by the Oneida County Board of Supervisors, cause a certified copy thereof to be transmitted by mail to the Town Clerks of Oneida County and the Wisconsin Department of Natural Resources.

Approved for presentation to the County Board by the Planning and Development Committee this 4th day of October, 2023.

Offered and passage moved by: Scott Holewinski, Mike Roach, Mike Timmons, Bob Almekinder, Tommy Ryden

Discussion: Planning and Zoning Director Karl Jennrich stated that there are regulations regarding campgrounds. Jennrich reported that the county was approached due to the fact there are a lot of parcels that are being developed. Per Jennrich, the towns of Little Rice and Nokomis are requesting a moratorium on campgrounds and RV parks so the County cannot issue a Conditional Use Permit for the next 180 days. Schreier stated that the towns seem to have legitimate concerns. Jennrich noted that as part of the process, the language is sent to the towns for review. Holewinski explained that we are not trying to eliminate campgrounds, there just are not very many rules at this time. Schultz stated that some of this land is being bought up and people are just putting campers on them. Schultz stated that the concern is they do not have septic or water to these.

Roll Call Vote on Resolution # 91 – 2023: 20 Aye, 1 Absent, Ryden

Resolution # 91 – 2023: Adopted

NEXT MEETING DATE AND TIME November 14th, 2023 @ 9:30 a.m.

Unless a motion is made to change the starting time.

ADJOURNMENT:

Chairman Holewinski adjourned the meeting at 10:37 a.m.

DRAFT